

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00

SSO-00 USIE-00 INRE-00 ERDA-05 H-02 INR-07 L-03

OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02

SS-15 TRSE-00 NSC-05 ACDA-05 BIB-01 /078 W

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O R 101015Z JUN 75

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 3598

INFO AMEMBASSY MOSCOW

USMISSION NATO

C O N F I D E N T I A L GENEVA 4317

E.O. 11652: GDS

TAGS: CSCE PFOR XG

SUBJECT: CSCE: RADIO BROADCASTING

REF: GENEVA 4229

1. AT NATO CAUCUS JUNE 9 UK SAID HE HAD INSTRUCTIONS TO OPPOSE COMPROMISE TEXT ON BROADCASTING (SEE REFTTEL) IN ITS PRESENT FORM. UK WANTS TO CHANGE "SO AS TO MEET" IN PRESENT TEXT TO READ "THUS MEANING," OR SOME PHRASE OF THIS SORT, AND WOULD PREFER TO DROP DINAL PHRASE "AND THE AIMS OF THIS CONFERENCE", ALTHOUGH THEY ADMIT THIS LATTER CHANGE IS NOT ESSENTIAL. UK REP WAS SUPPORTED BY DUTCH REP AND ON A PERSONAL BASIS BY FRG REP, WHO SAID SUBJECT WAS STILL UNDER REVIEW AT A HIGH LEVEL IN BONN. THESE DELEGATIONS THOUGHT "SO AS TO MEET" WAS TO AMBIGUOUS AND MIGHT IMPLY THAT BROADCASTS THEMSELVES SHOULD MEET THE OBJECTIVES CITED IN THE TEXT.

2. WE ARGUED THAT TEXT AS NOW DRAFTED SPEKS ONLY OF THE BROADENING OF DISSEMINATION OF RADIO INFORMATION (I.E. CESSATION OF JAMMING) AND NOT OF BROADCASTS THEMSELVES, AND THUS ANY AMBIGUITY PRESENT IN THE TEXT COULD ONLY
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APPLY TO CONTINUATION OF THE NO JAMMING SITUATION. WE

POINTED OUT THAT UK HAD BEEN PREPARED TO ACCEPT OUR EARLIER FALLBACK TEXT WHICH ACTUALLY MENTIONED BROADCASTS THEMSELVES AND CONVEYED DEFINITE IMPRESSION THAT HOPE WAS EXPRESSED FOR RESPONSIBILITY IN PROGRAMMING. WE STRESSED THAT OUR OBJECTIVE WAS NOT AND NEVER HAD BEEN TO OBTAIN IRONCLAD SOVIET COMMITMENT NOT TO RESUME JAMMING. RATHER, OUR OBJECTIVES HAD BEEN TO OBTAIN RECOGNITION OF THE PRESENT SITUATION (NO JAMMING) AND AN INDICATION THAT THIS SHOULD CONTINUE, WHILE AVOIDING LANGUAGE IMPLYING RESPONSIBILITY FOR PROGRAMMING. WE SAID PRESENT COMPROMISE TEXT ACCOMPLISHES THESE OBJECTIVES AND HAS BEEN ACCEPTED BY THE SOVIETS. WE ARE SUPPORTED BY DANISH, NORWEGIAN, CANADIAN AND ITALIAN REPS.

3. WHILE SYMPATHETIC WITH OUR RATIONALE, UK REP WAS BOUND BY DETAILED INSTRUCTIONS, AND WE AGREED, AS ALLIED FLOOR LEADER ON THIS SUBJECT, TO RETURN TO SOVIETS TO TRY TO IMPROVE TEXT IN SENSE PROPOSED BY UK. SOVIET BASKET III CHIEF DUBININ'S RESPONSE WAS IMMEDIATE: UK'S PROPOSED CHANGES WOULD ELIMINATE ALL VESTIGES OF AMBIGUITY IN THE TEXT AND THUS WOULD "DESTROY" IT. WITHOUT THE VERY SLIGHT AMBIGUITY WHICH NOW EXISTS THE TEXT WOULD BE UNACCEPTABLE TO THE SOVIETS. WE SUBSEQUENTLY ARRANGED AN INFORMAL MEETING BETWEEN DUBININ AND THOSE ALLIED REPS WHO HAVE PROBLEMS WITH THIS TEXT, TO EXPOSE THEM DIRECTLY TO HIS POINT OF VIEW. FOR EVERY WESTERN IMPROVEMENT PROPOSED DURING THIS MEETING DUBININ PROPOSED AN UNACCEPTABLE SOVIET AMENDMENT IN THE OPPOSITE SENSE, AND THIS EXHIBITION MAY HAVE HELPED TO CONVINCE WESTERN HOLDOUTS THAT PRESENT COMPROMISE TEXT IS A GOOD DEAL. DUBININ AFTERWARDS TOLD US PRIVATELY THAT DEVELOPMENT OF A SOLUTION ON BROADCASTING ISSUE WAS BEING FOLLOWED DAILY BY GROMYKO, AND THAT SOVIET AMBASSADOR IN LONDON HAD BEEN INSTRUCTED TO TELL BRITISH THAT PRESENT TEXT IS AS FAR AS SOVIETS CAN GO ON SUBJECT.

4. WE WILL CONTINUE TO WORK TO PIN DOWN ALLIED ACCEPTANCE OF COMPROMISE BROADCASTING TEXT, WHICH WE CONFIDENTIAL

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CONSIDER A GOOD RESULT ON A SUBJECT OF CONSIDERABLE SENSITIVITY TO THE SOVIETS. DALE

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